

Subject: 2019/20 Planning: Context, Outline Approach & Timetable

Meeting: CCG Board

Date of Meeting: 27th November 2018

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For the Public or Private Agenda	Public
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1.0 Background

As we continue to build and develop the Bedfordshire, Luton and Milton Keynes (BLMK) Integrated Care System (ICS), we have the opportunity to take a system approach to the development and agreement of our commissioning and annual operational plans, including the collation and publication of specific commissioning intentions. Agreed system-wide commissioning intentions for 2019/20, building on the current BLMK Single System Operating Plan, set out initial plans for the commissioning of services next year. It is the first time the CCGs have developed Joint System Commissioning Intentions and this reflects the progress of the Integrated Care System (ICS).

We have now received initial details of the forthcoming NHS planning process requesting operational level plans for 2019/2020 and strategic level plans covering the next 5 years. This is set within the context of the announcement by the Government of a five-year revenue budget settlement for the NHS from 2019/20 to 2023/24 - an annual real-term growth rate over five years of 3.4% - and the request for the NHS to develop a Long Term Plan which will be published centrally in late November or early December 2018.

This paper summarises how short term (i.e. 1 year) and longer term planning is proposed to be conducted during the forthcoming planning round and in particular outlines the:-

- national, ICS and local planning framework within which these plans need to be developed;
- overall approach and development process that is being proposed;
- high level timeline of proposed activities, key actions and governance arrangements

2.0 Introduction

The planning landscape for the CCG is increasing in complexity as we embark on transformation of the current system through the adoption of wider cross partner working, new provider & commissioner models and possible changes to associated reimbursement

systems. We know that to do this will require more collaborative actions across the local 'place' economy. Early national guidance from NHS England re-affirms this in the "Approach to Planning"¹ letter which was sent to all CCG Accountable Officers and Trust Chief Executives in October. This sets out two planning timescales – one for 2019/20 and one for the five-year period up to 2024.

The 2019/2020 process is comparable to this year – there will be organisation level plans which are then aggregated to a system level plan, with accompanying narrative (in effect the BLMK Single System Operating Plan for 2019/20). There is also an additional ask that STPs/ICSs produce a "strategic plan for improving quality, achieving sustainable balance and delivering the Long Term Plan" by summer 2019. For both tasks, it is worth noting that the letter says "we are asking all local systems and organisations to respond to the information set out in this letter with a shared, open-book approach to planning." An outline timetable for this is set out at Appendix 1.

3.0 Planning Context for 2019/2020

Nationally and locally health and social care services face an increasing challenge to meet rising demand for services from an aging population, whilst at the same time improving outcomes and reducing health inequalities, all against a backdrop of a severely constrained funding scenario. Collectively, we must also deliver safe, high quality care and sector wide financial balance each year. Therefore pre-planning work for 2019/20 is vitally important as it is likely to be critical to ensuring mobilisation of wider transformative commissioning that will release funds for local reinvestment in better patient care for the future. Specifically, the context for the forthcoming planning round is summarised below.

3.1 NHS Long Term Plan

Back in July the Government announced additional funding for the NHS and a commitment to develop plans for the service to ensure that it is fit for the future for patients, their families and staff. The NHS Long Term Plan is currently being developed and it will be published soon. Strategically this will set out the future direction of travel for the NHS beyond the ambitions that were originally outlined in the NHS Five Year Forward View, which was published in 2014.² When published, this will necessarily inform future planning for both the short term in 2019/2020, but also beyond that towards 2024.

3.2 BLMK: Sustainability and Transformation Partnership (STP)

NHS partners have now received details of the NHS planning process, requesting detailed operational plans for 2019/2020 by April and strategic plans for the next 5 years to follow by summer 2019. During the first half of 2019-20 it is expected that all Sustainability and Transformation Partnerships (STPs) and Integrated Care Systems (ICSs) will develop and agree their strategic plan for improving quality, achieving sustainable balance and delivering the NHS Long Term Plan. This will give local teams' sufficient time to consider the outputs of the NHS Long Term Plan in late autumn and the Spending Review 2019 capital settlement; and also to engage with patients, the public and local stakeholders before finalising their strategic plans. NHS England and NHS Improvement are committed to determining the management of 'an' NHS budget across commissioners and providers in the first instance. They want systems to become responsible for the management of 'an' NHS budget.

¹ NHS England/Improvement: Approach to Planning letter, 16th October 2018

² NHS England: The Five year Forward View, October 2014

At BLMK level there will be a need to determine the scale and scope of planning at the System; the Place and the Neighbourhoods level, with our ambition in each context for 2019/2020; 5 years; and beyond. This will need to build on the current system and organisational knowledge.

3.3 Milton Keynes 'Place'

The short term planning process is comparable to this year – there will be organisation level plans which are then aggregated to a system level plan with accompanying narrative (in effect the BLMK Single System Operating Plan for 2019/20). As part of this, the 'place' level system-wide delivery plans will be refreshed to ensure that local transformation and integration priorities are identified and included in the context of the needs of local populations. As for the previous year, it is expected that these will be co-produced and signed-off by Transformation Boards and will be delivered and monitored at the local level. It is expected that these place-based plans would consider:-

- Population needs assessment / agreement of assumptions at place (e.g. understanding of demographics; in place service model impacts;)
- Understanding of cost drivers and assumption on risks; implementation of NHS Long Term Plan;
- Understanding of 'discretionary spend' and transformation monies to create headroom for focused investment;
- Place based agreed transformation objectives;
- Flagging up potential for any system-wide initiatives for savings and improved quality (e.g. out of area placements).
- Arrangements for sharing risk and agreed mitigations.

Further detail regarding the process for the Better Care Fund (BCF) for 19/20 is expected shortly (there is an on-going national review), but the assumption is that development and agreement of BCF plans should run to the same timescale to be aligned.

4.0 Joint Commissioning Intentions for 2019/20

Commissioning Intentions outline the approach commissioners will take to improve health outcomes for local populations; to deliver national statutory requirements and to clearly articulate changes to the way services will be provided. Whereas commissioning intentions in previous years have been CCG specific, Joint System Commissioning Intentions for 2019-20 have recently been constructed in partnership across the 3 CCG's. Following their development during July and August, they were agreed by the 3 CCGs Committees In Common (CIC) on 19th September, the CCG Board on 25th September and have subsequently been circulated to local partners and providers. These provide a sound basis on which to progress with more detailed planning for next year, in line with the timetable outlined in Appendix 1.

5.0 Recommendation

The Board is asked to:-

- note the detailed context for the CCGs short and medium term planning as set out within the paper and the approach being taken to respond to this, including linkages across BLMK.
- note the outline planning timetable as outlined in Appendix 1.

Appendix 1 - 2019/20 Outline Operational Planning Timetable

Outline Planning Requirement	Due Date or Submission	National or Local Requirement
Discussion on planning for 19/20 and beyond	CEO group 25 October 2018	Local
NHS Long Term Plan published	Late November / early December 2018	National
Publication of 2019/20 operational planning guidance including the revised financial framework	Early December 2018	National
Operational planning		
Publication of: <ul style="list-style-type: none"> • CCG allocations for 5 years • Near final 2019/20 prices • Technical guidance and templates • 2019/20 standard contract consultation and dispute resolution guidance • 2019/20 CQUIN guidance • Control totals for 2019/20 	Mid December 2018	National
Discussion and sharing of initial organisational plans at place-based boards	Dec/Jan depending on meeting timings	Local
2019/20 Initial plan submission – activity and efficiency focussed with headlines in other areas	14 January 2019	National
2019/20 National Tariff section 118 consultation starts	17 January 2019	National
Discussion and sharing of organisational plans at place-based boards	Jan/Feb depending on meeting timings	Local
Draft 2019/20 organisation operating plans	12 February 2019	National
Draft aggregated operating plan and narrative prior to submission	CEO Group 14 February 2019	Local
Aggregate system 2019/20 operating plan submissions and system operational plan narrative	19 February 2019	National
2019/20 NHS standard contract published	22 February 2019	National

2019/20 contract / plan alignment submission	5 March 2019	National
2019/20 national tariff published	11 March 2019	National
Deadline for 2019/20 contract signature	21 March 2019	National
Final 2019/20 system operating plan submission and system operational plan narrative	CEO group 28 March	Local
Organisation Board / Governing body approval of 2019/20 budgets	By 29 March	National
Final 2019/20 organisation operating plan submission	4 April 2019	National
Final aggregated 2019/20 system operating plan submissions and system operational plan narrative	11 April 2019	National
Strategic planning		
Discussion on the implications of the long-term plan	CEO group 6 or 20 December 2018	National
Engagement Process for five year plan	Jan-May 2019	National
Capital funding announcements	Spending Review 2019	National
Draft five year plan	CEO Group 9 May 2019	Local
Five year plan for approval by organisational boards	Ready by Friday 7 June	Local
Final Five year plan sign off	CEO Group 4 July 2019	Local
Systems to submit 5-year plans signed off by all organisations	Summer 2019 (July)	

